1 STATE OF CALIFORNIA DEPARTMENT OF INDUSTRIAL RELATIONS 2 DIVISION OF WORKERS' COMPENSATION 3 BEFORE THE ADMINISTRATIVE DIRECTOR 4 In Re: 5 No. AD-IMR15-04 Broadspire Services, Inc. 6 P.O. Box 14352 Lexington, KY 40512-4352 8 9 Respondent 10 11 12 ORDER TO SHOW CAUSE RE: ASSESSMENT OF ADMINISTRATIVE PENALTY, 13 [Labor Code § 4610.5, 8 C.C.R. § 9792.12, 8 C.C.R. § 9792.15] 14 **JURISDICTION AND PARTIES** 15 1. Broadspire Services, Inc. is a claims administrator as defined by California 16 Code of Regulations, title 8 ("8 C.C.R."), section 9792.6.1(b). 17 2. Labor Code section 4610.5 provides that any dispute over a utilization 18 19 review decision issued pursuant to Labor Code section 4610 must be resolved through the 20 independent medical review (IMR) procedure as set forth in section 4610.5. 21 3. Labor Code section 4610.5(f) and 8 C.C.R. section 9792.9.1(e)(5) provide 22 that a written decision modifying or denying a request for medical treatment must 23 include an Application for Independent Medical Review, DWC Form IMR, with all fields 24 of the form, except for the signature of the employee, to be completed by the claims 25 administrator. 26 27 4. Labor Code section 4610.5(k) and 8 C.C.R. section 9792.10.3 provide that 28

upon receipt of the Application for Independent Medical Review, the Administrative

Director shall determine whether the disputed medical treatment identified in the application is eligible for IMR. 8 C.C.R. section 9792.6.1(h) defines "disputed medical treatment" as medical treatment that has been modified, or denied by a utilization review decision.

- 5. Labor Code section 4610.5(k) and 8 C.C.R. section 9792.10.4 provide that upon finding that the disputed medical treatment is eligible for IMR, the Independent Medical Review Organization delegated the responsibility by the Administrative Director to conduct IMR pursuant to Labor Code section 139.5, currently Maximus Federal Services, Inc. ("Maximus"), shall notify the claims administrator, employee, the employee's attorney, if the employee is represented by an attorney, and the physician requesting the medical treatment in writing that the medical treatment dispute has been assigned to that organization for IMR. The written notice sent by Maximus to the parties in an IMR case is called the "Notice of Assignment and Request for Information" (NOARFI).
- 6. 8 C.C.R. section 9792.10.4 provides that the NOARFI sent by Maximus to the parties must include, for a regular review (i.e., one that does not require an expedited review due to an injured workers' serious health condition), a statement that within fifteen (15) calendar days of the date designated on the NOARFI, Maximus must receive from the claims administrator, all of the injured worker's relevant medical records and other categories of documents, listed in 8 C.C.R. section 9792.10.5.
- 7. 8 C.C.R. section 9792.10.5(a)(1) provides that within fifteen (15) days following the mailing of the NOARFI, Maximus must receive from the claims administrator all of the following documents:
 - (A) A copy of all reports of the physician relevant to the employee's current medical condition produced within six months prior to the date of the request for

authorization, including those that are specifically identified in the request for authorization or in the utilization review determination. If the requesting physician has treated the employee for less than six months prior to the date of the request for authorization, the claims administrator shall provide a copy of all reports relevant to the employee's current medical condition produced within the described six month period by any prior treating physician or referring physician.

- (B) A copy of the written Application for Independent Medical Review, DWC Form IMR, that was included with the written determination, issued under section 9792.9.1(e)(5), which notified the employee that the disputed medical treatment was denied, delayed or modified. Neither the written determination nor the application's instructions should be included.
- (C) Other than the written determination by the claims administrator issued under section 9792.9.1(e)(5), a copy of all information, including correspondence, provided to the employee by the claims administrator concerning the utilization review decision regarding the disputed treatment.
- (D) A copy of any materials the employee or the employee's provider submitted to the claims administrator in support of the request for the disputed medical treatment.
- (E) A copy of any other relevant documents or information used by the claims administrator in determining whether the disputed treatment should have been provided, and any statements by the claims administrator explaining the reasons for the decision to deny, modify, or delay the recommended treatment on the basis of medical necessity.
- (F) The claims administrator's response to any additional issues raised in the employee's application for independent medical review.
- 8. The NOARFI sent to the claims administrator, shall state that, pursuant to Labor Code section 4610.5(i), in addition to any other fines, penalties, and other remedies available to the Administrative Director, the failure to comply with 8 C.C.R. section 9792.10.5 could result in the assessment of administrative penalties up to \$5,000.00.
- 9. 8 C.C.R. section 9792.10.5(a)(2) provides that concurrently with the claims administrator providing Maximus with the documents set forth under 8 C.C.R. section 9792.10.(5)(a)(1), the claims administrator shall also forward to the employee or the employee's representative, a notification that lists all of the documents submitted to Maximus. With this notification, the claims administrator shall provide to the employee

or the employee's representative, copies of all documents that were not previously provided to the employee or the employee's representative.

- in any conduct that has the effect of delaying IMR. Engaging in that conduct or failing to promptly comply with any requirements of section 4610.5 is a violation of the section and, in addition to any other fines, penalties, and other remedies available to the Administrative Director, the employer shall be subject to an administrative penalty in an amount determined pursuant to regulations, not to exceed five thousand dollars (\$5,000) for each day that proper notification to the employee is delayed. For the purpose of applying this section, "employer" means the employer, the insurer of an insured employer, a claims administrator, or a utilization review organization, or other entity acting on behalf of any of them. Labor Code section 4610.5(c)(4).
- 11. 8 C.C.R. section 9792.12(c)(6) provides that for a claims administrator's failure to timely provide all information required by 8 C.C.R. section 9792.10.5(a), the administrative penalty to be assessed is \$500.00 for each day the response is untimely up to a maximum of \$5,000.00.
- 12. 8 C.C.R. section 9792.10.6(i) provides that upon receipt of credible information that the claims administrator has failed to comply with its obligations under the IMR requirements set forth in Labor Code sections 4610.5 or in sections 9792.6 through 9792.10.8, the Administrative Director shall, concurrent or subsequent to the issuance of a final IMR determination issued by Maximus, issue an order to show cause under section 9792.15 for the assessment of administrative penalties against the claims administrator under section 9792.12(c).

FACTUAL ALLEGATIONS

- 13. The "injured workers," listed in Attachment A, which is incorporated into this Order to Show Cause, filed Applications for Independent Medical Review with Maximus, seeking review of UR decision by the claims administrator, that denied a request by the injured worker's treating physician for medical treatment. The requests by the injured workers were assigned the IMR Case Numbers listed in Attachment A.
- 14. The injured workers' IMR Applications named Broadspire Serivces, Inc. as the claims administrator.
- 15. The injured workers' Applications of Independent Medical review, as listed by their names and IMR Case Numbers, in Attachment A, were deemed eligible for review under Labor Code section 4610.5(k) and 8 C.C.R. section 9792.10.3.
- 16. Maximus sent via U.S. Mail a NOARFI to the claims administrator in each of the IMR Case Numbers listed in Attachment A. This was the address listed by the claims administrator on the IMR application for each of the injured workers. The NOARFI listed the category of documents to be submitted by the claims administrator in the case within 15 days of the date of the NOARFI and advised that the failure to submit the documents would subject the claims administrator to an assessment of administrative penalties.
- 17. In the IMR Case Numbers listed in attachment A, the claims administrator did not submit the documents required by 8 C.C.R. section 9792.10.5(a) to Maximus, or otherwise communicate with Maximus in response to the NOARFI, within 15 days from the date of the NOARFI.
- 21. The claims administrator has failed to timely submit the documents required by 8 C.C.R. section 9792.10.5(a) to Maximus for the IMR Case numbers listed in Attachment A.

ORDER TO SHOW CAUSE

IT IS HEREBY ORDERED that Broadspire Services, Inc. appear before the Administrative Director, or a designee appointed by the Administrative Director, to show cause, if any they have, why the Administrative Director should not assess administrative penalties in the amount of five hundred dollars (\$500.00) for each day the response to each of the IMR Case numbers listed in Attachment A has been untimely, up to a maximum of five thousand dollars (\$5,000.00) under 8 C.C.R. section 9792.12(c)(6) and Labor Code 4610.5(i) for delaying IMR.

The assessment of administrative penalties and compliance requirements would be based upon a showing that Broadspire Services, Inc. failed to comply with the requirements of 8 C.C.R. section 9792.10.5(a) by failing to timely submit the documents required by that section in the IMR Case numbers listed in Attachment A. In this matter, there are seven hundred and five (705) violations by Broadspire Services, Inc., as set forth in Attachment A. Total administrative penalties in this matter are three million, five-hundred and twenty five thousand dollars (\$3,525,000.00).

NOTICE OF RIGHT TO HEARING

Pursuant to California Code of Regulations, title 8, sections 9792.11 and 9792.15, the claims administrator may stipulate to the allegations set forth in this Order to Show Cause and pay the assessed penalties within thirty calendar days after service of this Order to Show Cause.

Alternatively, within thirty calendar days, the claims administrator may file an answer as the respondent with the Administrative Director pursuant to California Code of Regulations, title 8, section 9792.15(d), to contest these violations and penalties and to request a hearing.

The claims administrator shall file and serve the original and copies of the answer as required by California Code of Regulations, title 8, section 9792.15(g). The address of the administrative director is: Administrative Director, Division of Workers' Compensation, Department of Industrial Relations, 1515 Clay Street, 18th floor, Oakland, California 94612. The address of the investigating unit is: Division of Workers' Compensation, Legal Unit, Department of Industrial Relations, 1515 Clay Street, 18th floor, Oakland, California 94612.

Within sixty calendar days of the issuance of the Order to Show Cause Re: Assessment of Administrative Penalty, the Administrative Director shall issue the notice of the time, date and place of hearing. The date of the hearing shall be at least ninety calendar days from the date of the service of the notice. The notice shall be served personally or by registered or certified mail. Continuances will not be allowed without a showing of good cause.

Date: August 17, 2015

DESTIE OVERPECK

Administrative Director

Division of Workers' Compensation

PROOF OF SERVICE BY MAIL (CCP 1013 (a), 2015.5)

I am employed in the City of Oakland, County of Alameda; I am over the age of eighteen years and not a party to the within entitled action; my business address is 1515 Clay Street, 18th Floor, Oakland, California 94612.

On August 18, 2015, I served the following document:

ORDER TO SHOW CAUSE RE: ASSESSMENT OF ADMINISTRATIVE PENALTY

on the following parties appearing in this action by placing a true copy thereof enclosed in a sealed envelope with postage fully prepaid thereon, for delivery – certified mail – by the U.S. Postal Service, addressed as follows:

Rod Bramasco, WCCP
CA Technical Operations Manger
CA Technical Operations – Fresno
Broadspire
P.O. Box 14352
Lexington, KY 40512-4352

I declare under penalty of perjury that the foregoing is true and correct, and that this declaration was executed at Oakland, California, on August 18, 2015.

Robrielle Beverly